

The Role of Subdistrict Head in Gampong Development In Subdistrict Pidie, Pidie Regency

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Abstract: This study aims to describe and analyze the subdistrict governments in the development of the village in Pidie district of Pidie district and to describe and analyze the factors that become an obstacle and a supporting role in the development of the village in the subdistrict head Pidie district of Pidie district. This study used a descriptive approach qualitative (descriptive qualitative research). Subdistrict Head Pidie good role in village development in the field of social, cultural, governmental, religious and economic. That role is: The social structure of village society woke up from the task of attributive district and intensity of socio-cultural interaction, Preservation of the cultural values of the village depends on the role of the government and the elite of the elite village, Governance autonomous village remained in the coordination and development of the subdistrict head, ethnic and religious homogeneity in the implementation of Islamic law characterized the spiritual life of the community, economic empowerment approach based on local wisdom can solve the economic problems the village community. Factors Supporting Role district head in the Development of the Village in the district of Pidie, Pidie regency is the ability of the apparatus village showed a courage personal oriented flexibility and have a high work ethic determine public policy of quality, utilization of available funds as a whole can not be separated from the rights and obligations of the village to valued in money and goods, The authority for village development in Pidiesubdistrict or village-based rural development (rural-based development), success in the planning, implementation and accountability for village development is determined by the coordination between the sub-district and Keuchik. Factors hindering the role of sub-district in the Development of the Village in the district of Pidie, Pidie is Supervision intern as a precaution abuse of authority that was given to the community to control development, community participation on awareness, participation and governmental organizations need to be improved so that people's participation in development can be perceived as a liability and entanglement culture is closely connected with the community, because the growth and development of the creativity of the community (behaviors, actions, activities and mindset) Success in the planning, implementation and accountability for village development is determined by the coordination between the sub-district and Keuchik. Factors hindering the role of sub-district in the Development of the Village in the district of Pidie, Pidie is Supervision intern as a precaution abuse of authority that was given to the community to control development, community participation on awareness, participation and governmental organizations need to be improved so that people's participation in development can be perceived as a liability and entanglement culture is closely connected with the community, because the growth and development of the creativity of the community (behaviors, actions, activities and mindset) Success in the planning, implementation and accountability for village development is determined by the coordination between the sub-district and Keuchik. Factors hindering the role of sub-district in the Development of the Village in the district of Pidie, Pidie is Supervision intern as a precaution abuse of authority that was given to the community to control development, community participation on awareness, participation and governmental organizations need to be improved so that people's participation in development can be perceived as a liability and entanglement culture is closely connected with the community, because the growth and development of the creativity of the community (behaviors, actions, activities and mindset)

Keywords: Role of Subdistrict Head, Development

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I. INTRODUCTION

Subdistrict Head as an area having specificity compared with the other regions in the implementation of their duties and functions to support the implementation of the principle of decentralization, devolving authority district administration to organize and manage the affairs of government in the system of the Republic

of Indonesia (Republic of Indonesia). The specificity marked with an obligation to integrate the cultural values that are a reflection of the nation's cultural values, to create stability in the dynamics of politics, economy and culture, striving for the realization of peace and law and order as the embodiment of people's welfare of the community in terms of building integrity territorial integrity. Thus, sub main function is to provide services to the community, and perform the duties of coaching the region as well as a pioneer in the development. In connection with the construction sub-district has a role as an administrator associated with improving the quality of development at the village level. Subdistrict function in this case is directed to improve the efficiency of the implementation of regional autonomy that need to pay attention to the relationship between levels of government at the lowest level. The position of sub-district as part of the regional administration in charge of some of the Mukim and village has a fundamental duty is as executor technique territorial in their working area, also has a function in the preparation of work plan districts, formulation and preparation of technical policy of the sub-district and the holding of general duty of government includes coordinating in the empowerment of the community, organizing efforts of peace and public order, implementation and enforcement of legislation, implementation of district level government activities, the organization of village government, carrying out public services in the scope of their duties or who can not be implemented by the government village. The district head also plays a role in the coordination and cooperation between working units involved. Pidie District Aceh province consists of 23 (twenty three) districts, one of which is the Pidie district. Pidie district consists of 8 (eight Kemukiman) and 64 (sixty-four village). As is the case with the Subdistrict Head in sub districts in Indonesia, Pidie district head also has a juridical and moral obligation to promote the village is in his district. Therefore, Head must strive with all the potential in him and the ability to utilize all the potential of a good village human resources owned or natural resources to bring the village and its people toward a better future through the implementation of sustainable development. In the context of Aceh, implementation of village development efforts are largely determined by the ability and foresight in leading Keuchik village. The ability of many dimensions, not only capable of directing village development is good and right, but also able to invite the community to participate in the development process gampong village. This is because Geuchik / village head is the father of all villagers. For the people of the village, the village head is not merely as the head of the village but at the same time as the "father" for all residents of the Village of LhokKetapangPidie lead. Seeing the attitude of society, can understand the argument that the success of rural development is largely determined by the role of a village head. The ability of many dimensions, not only capable of directing village development is good and right, but also able to invite the community to participate in the development process gampong village. This is because Geuchik / village head is the father of all villagers. For the people of the village, the village head is not merely as the head of the village but at the same time as the "father" for all residents of the Village of LhokKetapangPidie lead. Seeing the attitude of society, can understand the argument that the success of rural development is largely determined by the role of a village head. 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However, during the implementation of village development sebagaimana not run properly, despite the various development programs have been directed towards the development of the village, but from the beginning of the involvement of the Community Institutions (LPM, RW, RT, TP PKK, and others). This is because there tersosialisasinya legislation on planning and development phases. In fact, one of the tasks and functions of sub-district village government is fostering the organization and / or villages. In fact, the district

head's role in improving the village development in Pidie district experienced problems causing the ineffectiveness of functional relationships between village organizations in running the government and village development, namely the lack of socialization of the village administration. District and sub-district government less control and accompany the village and the village government to foster well. Geuchik find themselves as the sole government in a village and tuhapeut considered only as an advisor and provide inputs to Geuchik and there tuhapeut appointed by Geuchik, as well as low levels of education and tuhapeut Geuchik unfavorable to run the village government to the fullest.

In addition, the district head Pidie can not contribute the maximum as a motivator in the development of combined synergistically with Geuchik as head of government or the Village. So there is no prioritization of village development and service implementation has been no strategic place specifically as a place of service. Lack of role and function of sub-district in the improvement of village development is a very important issue that affects the success or failure in achieving its goal,

This study aims to describe and analyze the subdistrict governments in the development of the village in Pidie district of Pidie district and to describe and analyze the factors that become an obstacle and a supporting role in the development of the village in the subdistrict head Pidie district of Pidie district.

II. LITERATURE REVIEW

2.1. Role theory

Discuss the role of sub-district in village development must be based on a correct understanding of the position and role in the level of sociological and management organization. Role is a dynamic process position (status). If a person is exercising its rights and obligations in accordance with his position, he exercised a role. The difference between the positions of the role is for the sake of science. The two cannot be separated because one depends on the other and vice versa (Soekanto, 2009: 212-213). While Mintzberg highlights the role in terms of organization managerial tasks. Mintzberg identifies 10 the role of a manager to be grouped into three major parts, namely Interpersonal Roles, Informational Roles, and Decision Roles.

Bureaucracy is derived from the word bureau, which means the office or department, and said Krasie (cracy, Kratie) which means governance. Thus, bureaucracy means government agencies. Bureaucrat means the officer who is authorized by the government. With this understanding of the bureaucracy as a form of organization where power was entirely in the hands of the officials who meet the requirements of technical skills (technically capable of carrying out the tasks entrusted to her. Thereby also the existence of bureaucracy adapted to Law No. 5 2014 State Civil Apparatus neighbor is part of the general government bureaucracy governing their existence as a servant of the state and public servant who works in an environment.

2.2. Theory of Public Policy Implementation

Etymologically the word implementation is a translation of the English word that is Implementation, which is derived from the verb to implement. So implementation means an activity related to the completion of a work in the use of means (tools) to obtain the results. According to Sadhana (2011: 172) the implementation of the policy can be interpreted "As activity completion or implementation of a public policy that has been set / agreed with the use of means (tools) to achieve the policy objectives".

2.3. Organizational theory

Organizations have very varied meanings, the organization can be viewed as a container, processes, behaviors, and as a means to an end. Siagian in Daryanto (2010: 18) defines an organization as "a union between two or more people working together for a common goal and formally bound in fellowship, where there is a relationship between a so-called leaders and a group of people called subordinates".

2.4. Leadership theory

In theory gave rise to a new paradigm of leadership demanding real action of leader-oriented activities of creative, innovative, avant-garde, people customer-oriented. As Kaho in Kaloh (2013: 7) mentions that "do not be surprised if the officer demanded severe enough quality requirements". Thus the leadership as a relationship and influence between the leader and the led. The leadership emerged and developed as a result of automatic interaction between leaders and individuals led by (no interpersonal relationships). In view Kartono (2012: 6) states "This leadership can function on the basis of power of leaders to persuade, influence, and mobilize others to do something, for the achievement of a specific goal". Therefore leadership as someone who possessed the ability to influence a group to the achievement of objectives. The shape of these effects can be formally as a managerial level in an organization, as well as management positions consisting of levels which usually describe the authority, an individual could assume a leadership role as a result of the position he held at the organization. In an organization, the leadership role in achieving organizational objectives is quite large. This is because the leader is to organize all the activities attainment of organizational goals that are tailored to

the ability of the leadership of a pattern in the lead so that a validly determine the policies to be taken within the organization.

2.5. Development theory

Development launched by the government in general that is infrastructure or infrastructure, namely buildings or institutions that have production activities, logistics and marketing of goods and services as well as activities of other activities in the field of economic, social, cultural, political, and defense and security. In line with the development of autonomous regions and Law Number 25 Year 2004 regarding Planning System National Development (Participant National (SPPN 2004) then the position of regional planning in Indonesia becomes stronger. This argument initially developed about no need for the construction of regulated through the planning system in the era of autonomy automatically region has no need began to be debated.

2.6. Theory of Decentralization and Regional Autonomy

The implementation of regional autonomy in accordance with the principle of decentralization evident in the change of relations between central and local governments. According Marijan (2010: 153) "principle of decentralization has given authority wide to local governments. Selection of regional autonomy is a strategic choice in order to maintain long-national state built ". According Widjaja (2014: 100) The essence of the concept of regional autonomy is an effort to maximize the implementation of the area starting from 2001.

III. RESEARCH METHOD

3.1. Research approach

This study used a descriptive approach qualitative (descriptive qualitative research), because these studies attempt to obtain an overview of the role of the sub-district in the Village Development in Pidie district of Pidie District (Study of Policy Implementation Government Regulation No. 19 Year 2008 on the District).

3.2. Research focus

The focus of the research is as follows:

- 1) Role of Subdistrict In the Village Development In Pidie district of Pidie District consists of:
 - a. Social Affairs
 - b. Field of Culture
 - c. Government Affairs
 - d. Religion
 - e. economy
- 2) Factors supporting and Role in Development Gampong subdistrict in Pidie district of Pidie district, with the following dimensions:
 - a. Factors Supporting Role in Development Gampong subdistrict in Pidie district of Pidie District
 - b. Inhibiting Factors Role in Development Gampong subdistrict in Pidie district of Pidie District

3.3. Data analysis technique

Once the data is collected both from primary and secondary data as well as data obtained from the field, collected and classified. Data analysis technique is actually a way to do research in order to obtain the data or information is desired, as the view Sugiyono (2012: 308) that "data collection technique is the most important step in the study, because the main goal of the study is to get the data ". However, the desired goal of data analysis techniques is a way of art or procedures that are necessary to address the challenges in accordance with the formulation of research problems. While according Moleong (2014: 280) states that "Data analysis is the process of organizing and sorting data into patterns, categories and basic description unit that has a theme and can be formulated working hypothesis".

IV. DISCUSSION

4.1. Role in Development Gampong subdistrict in Pidie district

Subdistrict role in village development is placed on a correct understanding of the position and the role of sub-district within the frame of sociological theory and management role in the organization. Role (role) is a dynamic process position (status). If Subdistrict exercise the rights and obligations in accordance with the position, meaning sub-district carry out a role. In this case, there is a complementary relationship between the role and position of a person. The difference between the positions of the role is for the sake of science. The two cannot be separated because one depends on the other and vice versa (Soekanto, 2009: 212-213).

a. Subdistrict role in the Social Sector Development

Social life is all human behavior which describes the relationship of non-individualist refers to human relationships in society, human relations, human relations with the group, as well as the human relationship with the organization to develop them. These relationships are an expression of human existence as social beings, that every man cannot live by it (living alone). Humans always need others to support life. For that to build a social life is necessary that the public does not question owned strata of social life. Subdistrict Head obligation and seeks to encourage public participation in the construction of the Village to be a common perception of life can be implemented. The role can also be regarded as individual behavior that are important to the social structure of society. Theoretically in the strata of social life is conducted as a whole act to be maintained as a moment of life or one of the indigenous village to unite the community in an effort to build the village by making innovative changes that are not destructive to the lives that have been there. In social life sometimes also influenced the policy, but the goal of the new policy was apparent from the results of the policy (policy output) can be received and put to good use by the target group so that in the long term results of the policy will be able to be realized. Theoretically in the strata of social life is conducted as a whole act to be maintained as a moment of life or one of the indigenous village to unite the community in an effort to build the village by making innovative changes that are not destructive to the lives that have been there. In social life sometimes also influenced the policy, but the goal of the new policy was apparent from the results of the policy (policy output) can be received and put to good use by the target group so that in the long term results of the policy will be able to be realized. Theoretically in the strata of social life is conducted as a whole act to be maintained as a moment of life or one of the indigenous village to unite the community in an effort to build the village by making innovative changes that are not destructive to the lives that have been there. In social life sometimes also influenced the policy, but the goal of the new policy was apparent from the results of the policy (policy output) can be received and put to good use by the target group so that in the long term results of the policy will be able to be realized.

b. The role of sub-district in the Field of Culture

Culture is a habit that grows and develops, then the culture as a whole of a complex of life that it contains the basic elements of culture such as knowledge develops, trust is given, the arts are preserved, moral control, law implemented, customs are maintained and other abilities that are owned and or from any person as a member of society. As culture down to the paddy, down to the sea and pesijuk (flour selling to down bathing children, marriage, etc.). Subdistrict Head is the main actor implementing village development with responsibility in spearheading the implementation of development, including in the field of culture.

c. Subdistrict role in the Government Sector

Based on the decree of Pidie Number 19 Year 2008 on Duty and Function Stakeholder structural positions in government Environment subdistrict in Pidie as follows: Task Subdistrict is implementing authority Government delegated regent to handle the affairs of regional autonomy and organize general affairs administration include the areas of governance , development and civic life coaching and the implementation of Aceh specialty. Subdistrict governments to coordinate with the Village-Gampong already has an absolute right as a requirement (conditionality) by practicing the "Good Governance" (openness, democracy and checks and balances) accompanied by conditionality to reduce underdevelopment, leakage of funds Gampong and effectiveness of the government district and the Village to evolve towards Gampong independent. As Mills and Seregeldin view in Santosa (2012: 130) states that "Good governance as the use of political authority and power to manage resources for socio-economic development". While Charlick in Santosa (2012: 130) states that "Good governance as the management of all kinds of public affairs effectively through rulemaking and / or a valid policy in order to promote the values of society".

d. The role of sub-district head of Religious Affairs

District head coaching role in the religious life are:

- 1) Delegation of authority from the regent to subdistrict head Pidie in the field of implementation of Islamic Law and Customs of development include the preparation and implementation of development programs prosperity Mosque, meunasah and Mushala,
- 2) implementation guidance and empowerment zakat and sadaqah infaq;
- 3) controlling the implementation of any activity that may disrupt / reduce the symbols of the Holy Month of Ramadan,
- 4) implementation guidance religious tolerance, interfaith harmony and harmony among co-religionists.
- 5) Development of infrastructure of worship, the cleanliness of the places of worship;
- 6) structuring and seek every Gampong has a common burial ground, coaching and facilitating the implementation of the celebration of holy days of Islam,

- 7) Mosque Youth coaching and development;
- 8) coaching and education development of the Qur'an;
- 9) coaching and development of the customs, culture and customs of the local community which is still beneficial, coaching and development of local arts, and other authority in the field of implementation of Islamic Law and custom development.

Thus the spiritual guidance or spiritual side of society is also entrusted by the Regent of Pidie district head Pidie told to be implemented as well as possible. It is intended that the spiritual life of the community can be continuously enlightened, so that people can attain inner happiness, in addition to the physical well-being based on the values of Islamic teachings are universal.

e. Role of Subdistrict In Economics

Delegation of authority in the field of economic and development also includes structuring and development activities on the streets of the Village; to the arrangement of housing and housing and spatial planning; development and maintenance and preservation of the environment; planning, implementation and evaluation of community empowerment; coaching and development potential of the region in an effort to improve the welfare of the community; foster community participation and the ability to plan and implement development; implement district level development forum; and other authority in the field of economy and development. In the field of economy and development, Pidie District Government also gained considerable delegation of authority from the government of Pidie district.

4.2. Factors Supporting and Inhibiting Role In Fostering Implementation subdistrict in Pidie district Gampong Development

a. Factors Supporting Role in Development Subdistrict Gampong

1) ability Apparatus

Ability apparatus village in village development as essentially a government organized benchmark oriented participatory development means a development management system conducted in the village and the village area, coordinated by geuchik by emphasizing the idea of community, kinship and mutual cooperation in achieving social justice. While the desired target in government pembangunan diselenggarakan melibatkan village with the Village Consultative Body (BPG) and elements of participatory community for utilization and allocation of resources gampong (man, nature and the ability of funds) to achieve prosperity

2) Availability budgets

Availability of the budget in the village in the subdistrict Pidie not be separated from the function of financial budgeting area managed by the village though as fund transfers diimput back in APB District Pidie sesuai program of activities that have been agreed upon, and thus the central government has a financial relationship with local synergistically to finance the implementation Government affairs (decentralization, deconsentrasi and co-administration) submitted and / or assigned to the area.

3) Development

As is coaching process conducted in Pidie district level to the continuation of the village development desired goals to be well-organized governance and sustainable development as mandated by the national development which relies on law number 25 of 2004 on National Development Planning System (SPPN), there is basically "The implementation of regional autonomy, which began in 2001 has consequences are quite" challenging "for the region, because it contains on the one hand, the creative freedom to build the area totally open to the area, while on the other has been facing a pile of problems to be solved".

4) Development authority

In labor relations the District with the District / State oriented technical coordination of both administrative and tactical operations, to establish a working relationship districts with the private sector, non-governmental organizations, political parties and other civic organizations in the region of districts and sub-districts in essence cannot work and take care of self by not involving other parties that exist in the district.

Clearly the appropriate authority for village development commit village infrastructure, such as irrigation, transport facilities and infrastructure, electricity, telephone, education, health and other means necessary, should be provided by the government top level so as to allow the village to grow and progress.

b. Factors hindering the role of sub-district in the Village Development

1) Coordination

Coordinate development undertaken in Pidie district level in a range of activities to be able to integrate within the legal limit territorial and understanding until kegampong-gampong. Case authority is in tune with the

implementation of national development launched by referring to the law No. 25 of 2004 on National Development Planning System (SPPN) development oriented term (25 year long-term, medium-term and short-term 05 Years 01 Years). However, this program is constrained internally of the overall program proposed village trimmed by itself on the level above it in stages and sometimes there is no program proposals approved and implemented.

2) Supervision

The results from these control activities carried out until kegampong or villages in the subdistrict Pidie as the alleviation and prevention of wrong actions, especially the abuse of power by the head of the village, gampong stakeholders involved, especially the nuances of corruption allocation village or other funds allocated well sourced village to the budget form of funding rural / village, APBK physical assistance and other funds are legitimate and owned the village concerned. This is a follow-up of the government, especially the internal auditor of government agencies (Ministry of Interior, the Ministry of Rural and Inspectorate) to governance, development and finance with the goal of getting Settlement of public complaints on the performance of the apparatus village,

3) Society participation

Participation means the willingness to help the success of any program to suit everyone without compromising the ability of self-interest. participation serves as a partnership (PPP) in development. Participation community in village development in the District Pidie not participation in the implementation of programs, plans and policies for village development, but participation emancipatory oriented, in the sense that wherever possible the determination of the allocation of funds and the planned development targets oriented to planning and development of both mental, spiritual and physical development is based on the society, the community, and to society

4) Culture

Culture is a way of life that is growing, and shared by a group of people, and passed down from generation to generation. Culture is made up of many complex elements, including system religion and political, customs, language, Tooling, clothes building and work art, Application of indirect work culture has changed the character of the individual and the organization so that this culture is a product in a context that can be marketed as services and objects. This condition of the apparatus will be able to play all the roles without constantly learning to improve their competence, but as a learning creature will follow the application of knowledge and technology in the field in order to perform their duties productively.

V. CONCLUSION

1. Role of Subdistrict In the Village Development In Pidie district of Pidie district.

Subdistrict Head Pidie good role in village development in the field of social, cultural, governmental, religious and economic. That role is: First, The social structure of the village awoke attributive district and intensity assignment socio-cultural interaction. The research data shows that: Habits and community traditions are well maintained by the presence of the intense Subdistrict Head accompany each village development process and their homogeneity Subdistrict Head moving facilitate community participation to build the village. Second, Preservation of the cultural values of the village depends on the role of the government and the elite of the elite village. This is stated in terms of the following: Subdistrict uphold and respect the public's view of culture that has the sanctity of hereditary by following the changing times for the sake of order and security in the village, the culture used to support the work ethic of government gampong through Bottom Up planning or top-down planning, Subdistrict Head along gampong responsible for building a community culture in accordance with the characteristics of cash as rencong earth, culture built village administration as an adhesive habits that grow and develop in society. Third, Operation of autonomous village governments remain in the coordination and development of the subdistrict head. The research data shows that: Changes Subdistrict Head duties and position in the region have an impact on the role of the government district subdistrict head towards the village, some devolution of governmental authority from the Head of the Keuchik result many find it difficult and unpreparedness in translating the principle of decentralization. Fourth, ethnic and religious homogeneity in the implementation of Islamic law characterized the spiritual life of society. This is evidenced by data from interviews that: Development and maintenance of places of worship is done through community participation in surveillance Subdistrict Head village. Adjacent sub-district in the implementation of the Islamic Sharia and the development of Customs promotes awareness and harmony Muslims. Fifth, economic empowerment approach based on local wisdom can solve the economic problems the village community.

2. Factors supporting and Subdistrict Head role in the development of the village in the district of Pidie, Pidie Regency

a. Factors Supporting Role in Development Gampong subdistrict in Pidie district of Pidie District, are: First, the ability of the apparatus village shows a personal courage oriented flexibility and have a high work ethic determines the quality of public policy. Secondly, utilization of available funds as a whole cannot be separated from the rights and obligations of the village which can be valued in money and goods. Third, authority for village development in Pidie subdistrict or village-based rural development (rural-based development). Fourth, success in the planning, implementation and accountability for village development is determined by the coordination between the sub-district and Keuchik. Thus, it is:

- 1) Maximum capability of personnel charged with finding a niche market as the ability to see opportunities.
- 2) Village officials the ability to take the steps necessary to refer to the overall budget utilization as village APB, nongovernment, APBK, as well as the state budget.
- 3) Availability budgets village in Pidie sub-district cannot be separated from the function of local financial budgeting
- 4) The authority for village development seeks to local economic development, community development, infrastructure development and institutional facilities and development village.
- 5) The authority for village development enables economic source of growth can be moved so that the village became independent gampong.
- 6) Coordination is needed in the planning, implementation and accountability for village development.
- 7) Priority allocation of village funds corresponding coordination of development agreed in the deliberations.

b. Inhibiting Factors Role in Development Gampong subdistrict in Pidie district of Pidie District, are: First, the internal supervision as a precaution abuse of authority entrusted to the supervision of the construction community. Second, public participation on awareness, participation and governmental organizations need to be improved so that community participation in development can be perceived as an obligation. Third, cultural attachment is closely connected with the community, because the growth and development of the creativity of the community (behaviors, actions, activities and mindset). Some things to note are:

- 1) Supervision of village development internally to foster activity management.
- 2) Government Internal Control System (SPIP) are integrated and as a continuous process undertaken by Government Agencies.
- 3) Participation as a village community development movement participation on community development and mutual cooperation.
- 4) Community participation as an individual consciousness that grow in people's lives.
- 5) Culture requires openness among all lines (Top Leadership) top leadership and (Under the Leadership) under the leadership of.

Overall analysis of data on Subdistrict Head role in the development of the village in the district of Pidie, Pidie District Nanggroe Aceh Darussalam can be concluded that social structures are at the community based on the value - the value of culture and Islamic law and the intensity of the interaction of sub-district to be an indicator of success for village development.

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